

ALLERDALE HIGHWAYS WORKING GROUP

Meeting date: 5th April 2022

From: Executive Director – Economy & Infrastructure

ALLERDALE SPEED LIMIT REVIEW

1.0 EXECUTIVE SUMMARY

- 1.1 *The purpose of this report is to provide Members of the Allerdale Highways and Transport Working Group (“the Working Group”) with the background and details of the proposed alterations to speed restrictions in the Allerdale area, following statutory consultation and advertisement of the Order referred to in paragraph 3.1 of this report.***
- 1.2 *A copy of the Notice, which summarised the proposed restrictions, is attached as Appendix 1.***
- 1.3 *A copy of the plans showing the proposals are attached as Appendices 2, 4, 5, 7 and 9.***
- 1.4 *A copy of the Council’s Statement of Reasons for proposing to make the Order is attached as Appendix 10***
- 1.5 *The report will enable Members of the Working Group to make a recommendation to Allerdale Local Committee in considering whether to approve the Order for implementation, taking into account letters of representation received during statutory consultation and advertisement.***

2.0 STRATEGIC PLANNING AND EQUALITY IMPLICATIONS

- 2.1 *The proposed alterations to speed restrictions are designed to improve traffic flow and traffic management within the areas addressed, while also providing a safe and effective transport network.***
- 2.2 *The restrictions proposed, comply with Cumbria County Council’s forward plan of creating a safe and secure community, whilst providing a high quality environment for all.***

2.3 ***There are no Equality implications.***

3.0 RECOMMENDATION

3.1 ***That having taken into consideration the matters contained in section 122(2) of the Road Traffic Regulation Act 1984 which are more specifically referred to at paragraph 7.2 of this report, the Working Group recommends that Local Committee agrees that “The County of Cumbria (Various Roads in the Borough of Allerdale) (Consolidation and Provision of Speed Limits) Order 20>< (“the Order”) be brought into operation, as advertised.***

4.0 BACKGROUND

4.1 Informal consultation was carried out for a number of potential alterations to Speed Limits within Allerdale during 2021, including A594 Dovenby, A596 Micklethwaite and C2065 Low Road, Brigham and C2064 Embleton. Proposals progressed to Statutory consultation and advertisement which took place over a 21-day period from 11th February to 5th March 2022. In total 20 responses were received; a summary of responses is attached as appendices 3, 5, and 7 for the respective proposals.

A brief summary outlining each proposal and the feedback received is summarised as follows.

4.2 Proposal 1 – A594 Dovenby. To reduce a section of the existing 50mph speed limit down to 40mph through Dovenby, as recommended by the engineering safety study.

Responses received from the informal consultation indicated that the proposal should be amended to include the Craggs Crossroads therefore the extents of the proposal were amended to include this at Statutory consultation. A location plan detailing the extents of the proposal is shown in Appendix 2.

A total of 2 responses were received with regard to this proposal, both in favour, as summarised in Appendix 3.

Officers recommend implementing this proposal as advertised.

4.3 Proposal 2 – A595/A596 Nealhouse junction to Wigton.

The initial consultation included a proposed reduction from National Speed Limit through Micklethwaite down to 40mph as recommended by an independent Engineering Safety Study.

Responses received from the initial consultation made it clear that enforcement of the proposed 40mph limit would be needed. However,

Cumbria Police assessed the proposed site and indicated that there were no suitable locations within the extents to situate the Safety Camera Vehicle.

Therefore, after taking into consideration the reasons stated above, characteristics of the road layout, and collision statistics along the A596 from the Wigton junction to Thursby roundabout, Officers amended the proposal to include a 40mph Speed Limit from Micklethwaite to Thursby roundabout.

Members will recall the June 2021 Highways Working Group where this was discussed, and Officers agreed to amend the proposal further by reducing the extent of the proposed 40mph Speed Limit.

After taking on board, members comments, previous requests from residents and with agreement from the local member for Thursby, further amendments were made and the final proposal which included extending the existing 50mph through Wigton up to the Micklethwaite gateway, reducing Speed Limit to 40mph through Micklethwaite extending in an easterly direction to the Crofton junction, then increasing to 50mph from east of the Crofton junction to Thursby roundabout. The proposal also included extending the existing 50mph limit along the A595 from the Carlisle boundary to Thursby roundabout to provide consistency and reduce driver confusion. A location plan detailing the extents of the proposals are shown in Appendices 4 and 5.

A total of 15 responses were received with 6 being in favour, 5 against and 4 comments. A summary of the responses is shown in Appendix 6.

Officers recommend implementing this proposal as advertised.

- 4.4 Proposal 3 – C2065 Low Road, Brigham. To introduce a 30mph Speed Limit along the C2065 through Brigham, to improve safety for pedestrians, including children walking to School from St Bridget's Close area. A location plan detailing the extents of the proposal is shown in Appendix 7

A total of 3 responses were received, with all 3 being in favour. A summary of the responses is shown in Appendix 8.

Officers recommend implementing this proposal as advertised.

- 4.5 Proposal 4 – C2064 Embleton. To introduce an extension to the existing 40mph Speed Limit by approx. 130m at the easternmost entrance to the village, as the result of planning consent obtained by Caterite Food Services relating to the creation of a staff car park to be situated on land, on the opposite side of the carriageway to the distribution centre. A location plan detailing the extents of the proposal is shown in Appendix 9.

No responses were received to this proposal.

Officers recommend implementing this proposal as advertised.

- 4.6 Members will also note that the opportunity was also taken to consolidate the provisions of the following existing Traffic Regulation Orders into the Order: -

The County of Cumbria (C2007 Great Broughton, C2016 Seaton, and A591 and A595 Bothel) (Speed Limits) Order 2021; and

The County of Cumbria (A595) (Carlisle and Allerdale Areas) (50 mph Speed Limit) Order 2021 – only insofar as it relates to that section of the A595 from a point 150m south west of its junction with Barras Brow, to a point 185m south west of its junction with Nealhouse, a total distance of approximately 560 metres, ie. the Allerdale Area section only.

5.0 OPTIONS

- 5.1 Members may agree the Recommendation at paragraph 3.1 of this Report.
- 5.2 Members may decide not to agree the Recommendation at paragraph 3.1 of this Report.
- 5.3 Members may recommend that the Order be brought into force to an extent that differs to that recommended in paragraph 3.1 (providing that the extent of the restrictions proposed to be introduced are less onerous than those which were advertised).

6.0 RESOURCE AND VALUE FOR MONEY IMPLICATIONS

- 6.1 Proposal 1 and 2 (A594 and A596) will be funded from the 2022/23 Engineering Safety Study Budget and are estimated to be approx. £39,500 combined.
- 6.2 Proposal 3 (Brigham) will be funded through a section 106 agreement
- 6.3 Proposal 4 (Embleton) is private works which includes the costs associated with the TRO process.

7.0 LEGAL IMPLICATIONS

- 7.1 The County Council, as Traffic Authority, must take into consideration the matters contained in section 122(2) of the Road Traffic Regulation Act 1984 (“the 1984 Act”) detailed below, in considering whether it is expedient to agree to the implementation of the Order detailed in this Report for the reasons specified at section 1(1)(a) and (c) of the 1984 Act, as set out further in the attached Statement of Reasons which is attached as Appendix 10, namely: -

(a) for avoiding danger to persons or other traffic using the roads or any other roads or for preventing the likelihood of any such danger arising, or

(c) for facilitating the passage on the roads or any other roads of any class of traffic (including pedestrians).

- 7.2 Under Section 122(2), the matters which must be taken into account in

exercising that duty are: -

- (a) The desirability of securing and maintaining reasonable access to premises;
- (b) The effect on amenities of an area;
- (c) The national air quality strategy prepared under section 80 of the Environment Act 1995;
- (d) The importance of facilitating the passage of public service vehicles and of securing the safety and convenience of persons using or desiring to use such vehicles; and
- (e) Any other matters appearing to the authority to be relevant.

7.3 Local Committees may, pursuant to Part 2D, paragraph 5.1.2 g) of the Constitution, approve the making of traffic regulation orders in accordance with powers under Parts I, II and IV of the Road Traffic Regulation act 1984, **except** for the making of Traffic Regulation Orders which involve the introduction for on-street residents permits, which are delegated to the Executive Director – Economy and Infrastructure subject to a decision of the appropriate member body to introduce such charges. (KB – 24.3.2022)

8.0 CONCLUSION

- 8.1 That “The County of Cumbria (Various Roads in the Borough of Allerdale) (Consolidation and Provision of Speed Limits) Order 20><” should be brought into operation as per the recommendation in paragraph 3.1 of this report.

Angela Jones
Executive Director – Economy & Infrastructure

April 2022

APPENDICES

Appendix 1 – Statutory Notice

Appendix 2 – Proposal 1, Dovenby Location Plan

Appendix 3 – Proposal 1, Summary of responses received

Appendix 4 – Proposal 2, A595/A596 Location Plan 1 of 2

Appendix 5 – Proposal 2, A595/A596 Location Plan 2 of 2

Appendix 6 – Proposal 2, Summary of responses received

Appendix 7 – Proposal 3, Brigham Location Plan

Appendix 8 – Proposal 3, Summary of responses received

Appendix 9 – Proposal 4, Embleton Location Plan

Appendix 10 – Statement of Reasons

Electoral Division(s): Cockermouth South
 Bothel and Wharrels
 Dearham and Broughton
 Thursby
 Wigton

**** Please remove whichever option is not applicable***

Executive Decision	<input type="button" value="Yes*"/>
Key Decision	<input type="button" value="No*"/>
If a Key Decision, is the proposal published in the current Forward Plan?	<input type="button" value="N/A*"/>
Is the decision exempt from call-in on grounds of urgency?	<input type="button" value="No*"/>
If exempt from call-in, has the agreement of the Chair of the relevant Overview and Scrutiny Committee been sought or obtained?	<input type="button" value="N/A*"/>
Has this matter been considered by Overview and Scrutiny? If so, give details below.	<input type="button" value="No*"/>
Has an environmental or sustainability impact assessment been undertaken?	<input type="button" value="N/A*"/>
Has an equality impact assessment been undertaken?	<input type="button" value="N/A*"/>

N.B. If an executive decision is made, then a decision cannot be implemented until the expiry of the eighth working day after the date of the meeting – unless the decision is urgent and exempt from call-in and necessary approvals have been obtained.

PREVIOUS RELEVANT COUNCIL OR EXECUTIVE DECISIONS
[including Local Committees]

No previous relevant decisions.

CONSIDERATION BY OVERVIEW AND SCRUTINY

Not considered by Overview and Scrutiny.

BACKGROUND PAPERS

County Council Local Committee for Allerdale 15th November 2021, 10am.

REPORT AUTHOR

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Appendix 1

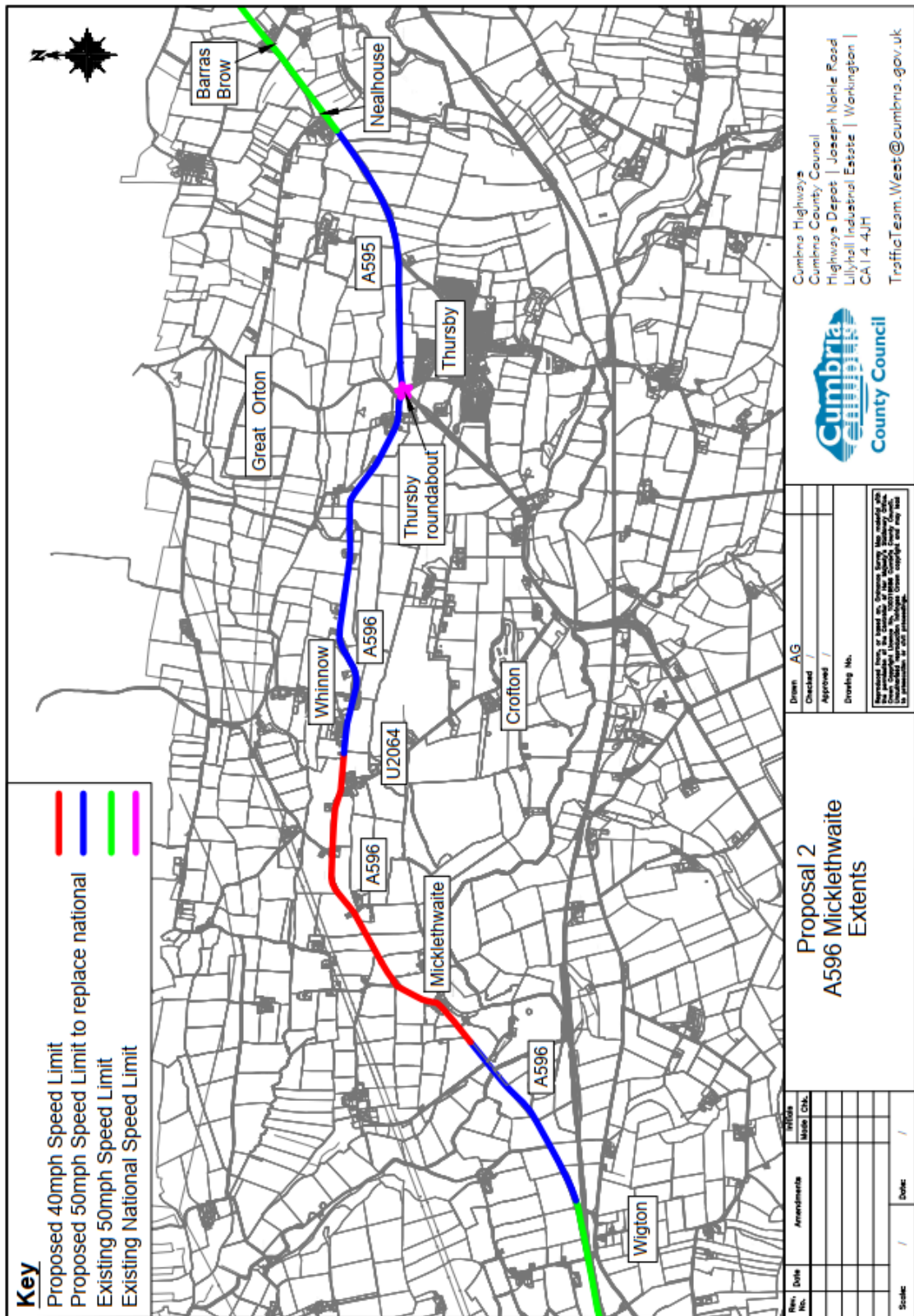
THE COUNTY OF CUMBRIA (VARIOUS ROADS IN THE BOROUGH OF ALLERDALE) (CONSOLIDATION AND PROVISION OF SPEED LIMITS) ORDER 2021

1. The Cumbria County Council hereby give notice that it proposes to make the above Order under Section 84 of the Road Traffic Regulation Act 1984.
2. The effect of the proposed Order will be to:-
 - (a) Consolidate the provisions of:-
 - The County of Cumbria (Various Roads in the Borough of Allerdale) (Consolidation and Provision of Speed Limits) Order 2021;
 - The County of Cumbria (C2007 Great Broughton, C2016 Seaton, and A591 and A595 Bothel) (Speed Limits) Order 2021; and
 - The County of Cumbria (A595) (Carlisle and Allerdale Areas) (50 mph Speed Limit) Order 2021 – only insofar as it relates to that section of the A595 from a point 150m south west of its junction with Barras Brow, to a point 185m south west of its junction with Nealhouse, a total distance of approximately 560 metres, ie. the Allerdale Area section only.
 - (b) Introduce a 40 mph speed limit between the two existing 50mph speed limits, on the A594 at Dovenby, ie. from a point approx. 957m north west of Belle Vue Roundabout to a point approx. 280m north west of its junction with the U2173;
 - (c) Introduce a 30 mph speed limit on the C2065 Brigham road (and incorporate the existing 30 mph speed limits which are in existence due to the presence of street lighting, ie. restricted road status);
 - (d) Extend the existing 40 mph speed limit on the C2064 Embleton, so that it will terminate at a point approximately 690m east of its junction with the U2179;
 - (e) Extend the existing 50 mph speed limit on the A596 (at the north-east end of Wigton Bypass), from a point approximately 160m east of its junction with the B5305, extending in a north-easterly direction for approx. 4.97km towards Micklethwaite;
 - (f) Introduce a 40 mph speed limit on the A596 from the proposed 50mph termination point in proposal (e) above, through Micklethwaite, over a total distance of 2.2km;
 - (g) Introduce a 50 mph speed limit on the A596 from the termination point in (f) above (outside Micklethwaite), extending to a point approx.40m west of Thursby Roundabout; and
 - (h) Extend the existing 50 mph speed limit on the A595 from a point approx. 150m south-west of its junction with Barras Brow, extending in a south-westerly direction to a point approx. 40m east of its junction with Thursby roundabout, for a total distance of approx. 2.26km.
3. Full details of the proposed Order, together with plans showing the lengths of road concerned, and a statement of the Council's reasons for proposing to make the Order, may be inspected at NADT & Solway Plain Futures Limited, The Market Hall, Church Street, Wigton, CA7 9AA; and Cockermouth Library, Main Street, Cockermouth, viewed on the Council's website by clicking [here](#), and may otherwise be obtained by emailing kim.baxter@cumbria.gov.uk.
4. If you wish to object or to make representations in relation to the proposed Order you should write to the undersigned, or email kim.baxter@cumbria.gov.uk, not later than 5 March 2022, marking your correspondence with reference KB/4.4.1082/15.001772

Appendix 3

Proposal 1 – A594 Dovenby		
Response Number	Summary of Response	Objection?
1	Welcomes the proposed 40mph Speed Limit but would like to see Average speed cameras in place.	In favour
2	Supports the proposal for 40mph limit, says the existing 50mph limit is dangerous	In favour
Officer recommendation	Officers recommend implementing as advertised	

Appendix 5



Appendix 6

Proposal 2 – A595/A596 Nealhouse junction to Wigton Junction		
Response Number	Summary of Response	Objection?
1	<p>Welcomes the proposed reduction in Speed.</p> <p>Would like to see the 40mph section extended to include the bends to the east of the Whinnow junction as vehicles coming from Thursby direction come around the bend and don't have time to stop if there is a vehicle waiting to turn right at the Whinnow junction</p>	In favour
2	<p>Welcomes any reduction in speed along that section.</p> <p>Finds it difficult to pull off driveway with the current Speed Limit.</p>	In favour
3	<p>Fully supports the proposal.</p> <p>However, feels that the road should be covered by average speed cameras.</p> <p>Also suggests extending the proposed 40mph section to include the section to the layby just passed Whinnow junction.</p> <p>Would also like to point out how difficult it is to cross the road for the bus stop from low Whinnow.</p>	In favour
4	<p>Fully supports proposal, can't come soon enough.</p> <p>Takes life in hands when crossing the road to get to parked vehicle.</p> <p>Would like to see 40mph reduced from roundabout to Pow Road end.</p>	In favour
	<p>Fully supports proposal.</p> <p>States that a collision occurred the day before writing this</p>	

5	<p>response. And added further comments to add that 2 more collisions occurred at Knoxwood junction since.</p> <p>Wonders if a speed camera would help to enforce.</p> <p>Would like to see a roundabout at Knoxwood/Abattoir junction.</p>	In favour
6	<p>Welcomes proposal.</p> <p>Currently has difficulty leaving lane onto A596 at Micklethwaite as visibility is poor towards Carlisle, compounded by junction being on tight bend.</p> <p>Hopes the proposed new limit will encourage traffic to stick to the speed limit which would make junction safer.</p> <p>Also makes reference to 2 RTCs at Knox wood junction within a couple of days of each other during the consultation period.</p>	In favour
7	<p>Agrees with reducing the limit through Micklethwaite.</p> <p>Feels that the 50mph sections are not needed as the differential between 40mph and 60mph would have a greater impact.</p> <p>Feels that a 35mph or 45mph limit may be taken more notice of.</p>	Comment
8	<p>Feels that you would be hard pushed to drive safely from Whinnow to Thursby at 50mph. Feels that instead the 40mph should extend all the way to Thursby roundabout.</p> <p>Makes reference to 2-3 crashes on average per year at junction to Pow, which usually have no Police involvement therefore go unrecorded.</p>	Comment

9	<p>Would like to see filter lanes for vehicles turning across the carriageway.</p> <p>Would also like to see electronic signs erected to alert motorists to their speed at know black spots.</p>	Comment
10	<p>Feels that the Council has already made their mind up and is just going through the motions which is a waste of taxpayer money, which would be better spent on fixing the potholes.</p> <p>Also feels that Tractor drivers should pull off the road to let road tax paying vehicles past.</p> <p>Also feels that people ignore the speed limits and that they should be fined heavily.</p> <p>Doesn't care what the either way as rarely travels west of beyond Thursby.</p>	Comment
11	<p>Daily user of this section of the A595/596 and can't find a reason to reduce the speed limit to 50mph in those sections of the proposal</p>	Objection
12	<p>1. The justification given is not supported by the facts that have been made available through the Executive Summary of the Engineering Safety Study.</p> <p>2. The information available on the Consultation Website in th "Statement of Reasons" is misleading as it states that a reduction in speed limit was recommended by the Safety Study and implies that this was for this section of the A595, but the Executive Summary does not make this recommendation or support this statement.</p> <p>3. The information provided does</p>	Objection

	<p>not demonstrate that the effects of the proposed changes will improve safety overall. The changed behaviour of drivers as a result of the speed limit could reasonably be expected to have adverse consequences elsewhere on the route and these are not addressed.</p>	
13	<p>Agrees with Speed Limit being reduced to 40mph through Micklethwaite itself.</p> <p>Objects to Lowering limit to 40 east of Micklethwaite to Crofton junction as feels that it will cause traffic bunching, and cause difficulty trying to exit properties at Shawwood Road</p>	Objection
14	<p>Feels that the national speed limit allows smaller vehicles to travel faster than the larger vehicles, questions why smaller vehicles should be subject to the same limit as larger vehicles.</p> <p>Feels that no evidence of accident statistics have been presented and believes that the motivation is to boost speed camera revenues.</p> <p>States that lowering of these Speed limits is not in the interest of the majority, but benefits a tiny few.</p> <p>Feels that the County Council should be making decisions in the interests of the majority of the public.</p>	Objection
15	<p>Would like to see the limits kept the same.</p> <p>Feels that everyone is capable of judging the volume of traffic and road conditions so do not need a speed reduction.</p>	Objects
Officer Recommendation	Officers recommend proceeding with this proposal as advertised	

Appendix 8

Proposal 3 – C2065 Low Road, Brigham		
Response Number	Summary of Response	Objection?
1	Welcomes proposal and feels that the 30mph Speed limit will make it much safer	In favour
2	Excellent idea, and hopes it will slow down the lorries from the quarry	In favour
3	It will make it much safer for school children going to school. It is a bus route and is used by heavy lorries from the quarry	In favour
Officer Recommendation	We would recommend proceeding with this proposal as advertised.	

Appendix 10

THE COUNTY OF CUMBRIA
(VARIOUS ROADS IN THE BOROUGH OF ALLERDALE)
(CONSOLIDATION AND PROVISION OF SPEED LIMITS) ORDER 20<>

STATEMENT OF REASONS

Cumbria County Council propose to introduce the above Order, which will consolidated the provisions of the existing Order and introduce proposed to extend and introduce a number of new speed limits, for the following reason set out in Section 1(1) of the Road Traffic Regulation Act 1984, namely: -

- (a) For avoiding danger to persons or other traffic using the roads or any other road or for preventing the likelihood of any such danger arising; and
- (c) for facilitating the passage on the roads or any other road of any class of traffic (including pedestrians).

The speed limit changes which are being proposed relate to 4 locations, as follows: -

A596 Wigton to Thursby roundabout, and A595 from Thursby roundabout to the Allerdale/Carlisle Boundary - As a result of an independent Engineering Safety Study which has been carried out and recommended a reduction in speed limit. The proposal produced is as a result of these studies and considered data such as collision history, road geometry, existing traffic speeds, traffic volume, type and usage.

A594 Dovenby – For the same reasons as above.

C2065 Low Road, Brigham - Which is intended to provide a safer walking route to school for pupils attending from the new St Bridget's Close estate and Low road.

C2064 Embleton - Which is as a result of a condition of planning application in Embleton by extending the existing speed limit to provide safer access and egress to the property of the applicant.

The proposed changes are intended to improve road safety and assist in maintaining efficient traffic flow in the locations under review. They will also ensure that the revised speed limits are conducive and fitting to their surroundings, and therefore effectively be "self-enforcing" as per Department for Transport policy.

The restrictions which are being proposed also comply with Cumbria County Council's forward plan of creating a safe and secure community, whilst providing a high quality environment for all.